

## CHFA Capital Plan Property Assessment - Ed O'Neill House

### Property Identification

Ed O'Neill House  
HARTFORD, CT

Total Current Unit Count: 27  
Census Tract: 5017.00  
Connecticut Congressional District: 1

CHFA Property Identification #: 94037D

Current State Sponsored Housing Program: SH Affordable Housing

This is a single, stand-alone property. As there are no other adjacent properties under common ownership, there are no opportunities for consolidation to achieve greater efficiencies of scale.

### Property Description

Tenancy Type: Family  
Structure Type: Low rise (1-4 floors)  
Number of buildings: 1  
Maximum # of Stories: 3  
Elevator? None

Summary property description:

The Ed O'Neill House property has 10 one-bedroom, 12 two-bedroom and 5 three-bedroom units. Generally, the property consists of relatively spacious units. It features amenities such as common laundry, as well as a community room.

### Current Operating & Capital Needs Status

Aggregate Capital Needs  
(without market enhancements): \$ 1,041,792  
  
Capital Needs per Unit: \$ 38,585  
  
Projected Year 1 (2014) Operating Income: \$ (31,224)

Current operations at the property are projected to generate negative \$31,200 in net operating income (NOI, or revenue after operating expenses) in Year 1 (2014). With incomes and expenses trending at 2% and 3% respectively, which is a standard affordable housing industry convention, the NOI figure decreases annually and this shortfall continues to grow. As a result, the property is not sustainable and cannot adequately address its future basic capital needs, projected to be approximately \$1.04 million (\$38,584 per unit) over the next 20 years.

Current average income relative to  
the Area Median Income (AMI): 32%

	Current Base Rent	Affordability (% AMI)
Studio/efficiency unit:		
One-bedroom unit:	315	20%
Two-bedroom unit:	385	20%
Three-bedroom unit:	450	20%
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

	Proposed Base Rent	Affordability (% AMI)
Studio/efficiency unit:		
One-bedroom unit:	482	30%
Two-bedroom unit:	578	30%
Three-bedroom unit:	668	30%
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Number of current households that would be  
impacted by the proposed increase in Base Rent: 27

Rental operating subsidy necessary in 2014 to  
generate revenue equal to raising the base rent  
as proposed: \$ 60,795

Total rental operating subsidy necessary  
assuming a turnover-based leasing strategy: \$ 355,260

In order for the property to operate in a sustainable manner into the foreseeable future, the property would benefit from greater revenues. This can happen in one of two ways - either the property could get operating subsidy from the state or federal government, or it could charge higher rents. A higher rent structure burdens low-income households to pay a greater share of their income for housing and it will require that the property serve tenants with modestly higher incomes.

Currently, base rents are set by the owner of each property, often in consultation with CHFA staff. While there are varying definitions of affordability, this study considers a rent which exceeds 30% of a household's adjusted gross income to be burdensome on the household's monthly budget. In the table to the left, the base rent is identified for each unit size. The table also identifies the minimum household income level for which the base rent would be considered "affordable." The household income level is presented as a percentage of the local Area Median Income.

There are strong reasons to keep the base rents low, as low base rents provide affordable housing options for the state's lowest income residents and reduce the burden of operating subsidies on the State budget. However, if the property's revenue stream (including any available operating subsidy and any cross-subsidy from higher income residents) does not cover the cost of actually operating the property, including the cost of ongoing maintenance and capital improvements, the property itself is at risk.

The Capital Plan is intended to identify the real estate needs of the State Sponsored Housing Portfolio. In order to ensure a minimum revenue stream and in order to implement programmatic consistency regarding base rent levels, this analysis assumes that all base rents are adjusted in 2014 to equal the greater of a) the current base rent or b) 30% of the adjusted gross income of a household at 30% of AMI for the applicable household size, provided these levels do not exceed the local market. This base rent adjustment would represent a significant increase for some households. The analysis identifies the number of households that would be affected by such a change and the amount of operating subsidy needed to protect these households. If the owners elect not to raise the base rents as assumed in this analysis, the property is more likely to experience tight operating budgets towards the end of the Capital Plan subsidy period and will be less able to access leverage funding such as private debt.

Protecting the 27 Family Households at risk in the event of a base rent increase is clearly a major concern. In 2014, the base rent increase creates the need for operating subsidy of \$60,795 to protect these households while generating the revenue equivalent to the proposed increase in the base rent.

This 2014 rental operating subsidy would recur annually, with inflation increases, for the next 20 years if the State determines that, as a policy matter, the property should continue serving households with an income profile equivalent to the current residents at the property. An alternative formulation assumes that, upon turnover, new residents would move in for whom the proposed base rent is affordable and tenant protection operating subsidies would no longer be necessary. This turnover strategy requires less operating subsidy from the State, but also reduces the number of units of housing available to the lowest income residents of the community. The total tenant protection operating subsidy associated with the increase in the base rent assuming that, on turnover, the units are leased to households able to pay the new base rent without assistance is \$355,260.

**Revenue Adjustments Concurrent with a Recapitalization Transaction**

Ed O'Neill House, continued

Household Income Level	Current Income Mix	Proposed Income Mix
0-25% of AMI	27	27
25-50% of AMI	0	0
50% of AMI or greater	0	0
Total number of units	27	27

With the revenue generated by the increase in the base rent or the provision of an equivalent operating subsidy, the property should operate under a sustainable revenue picture for the foreseeable future. As a result, no additional revenue adjustments from income mixing are recommended in connection with the transaction.

	Pre-Trans. Base Rent	Post-Trans. Base Rent
Studio/efficiency unit:		
One-bedroom unit:	482	482
Two-bedroom unit:	578	578
Three-bedroom unit:	668	668
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Rental operating subsidy in the transaction year  
which would be necessary to generate additional  
revenue equal to that generated by income  
mixing: \$ (0)

Transitional rental operating subsidy necessary  
to protect current residents and permit a five-  
year transition to income tier occupancy: \$ (0)

Property used for market reference: Ed O'Neill House

	Capital Surplus or (Gap)	Total (Gap) Funded by Subsidy inc. Capital & Operating
Current Scenario (excluding transaction costs):	(391,559)	(1,478,589)
Recoverable Grant Scenario:	(1,617,981)	(1,770,026)
CHFA/FHA Scenario:	(1,315,042)	(1,561,460)
4% LIHTC Scenario:	(885,408)	(1,144,471)
9% LIHTC Scenario:	126,944	(249,086)

The Capital Plan analysis considers five scenarios and the prospect under each scenario to address the property's capital and operational needs. Each scenario's capacity to address the property's capital needs is listed to the left, as represented by the Replacement Reserve (RM&R) balance at the end of 20 years. Also at left is the total gap, including both operating subsidy needs and capital subsidy needs, over the 20 year study period.

- The first scenario, the "Current Scenario" assumes the property continues operating as it currently is operated - no material change in the base rent and no implementation of income mixing strategies to shift the property's revenue picture. Consequently, there is no adverse impact on residents or on the opportunity to serve the income demographic currently holding tenancies. The current scenario uses the baseline capital needs as the anticipated capital investment for purposes of identifying the surplus or gap. However, the current scenario - unlike the other four scenarios - does not include any allowance for soft costs (architecture or design, relocation, developer overhead, etc.) or for general contractor overhead and profit (as it is assumed each trade would come to the site independently, without the need for overarching coordination).

- The second scenario, the "Recoverable Grant Scenario" assumes any revenue adjustments described above (i.e., if the analysis suggested an increase in base rent and/or introduction of a mixed-income framework, or the equivalent revenue from federal or state operating subsidy). The Recoverable Grant Scenario envisions a streamlined allocation of funds from the State to the property, implemented with standardized documents and minimal legal or due diligence transaction costs. The Recoverable Grant would be repaid to the State to the extent possible from cash flow. The Recoverable Grant Scenario is most frequently selected when the transaction is too small to warrant the transaction costs associated with alternative financing or if the market is too weak to support debt or equity leverage.

- The three remaining scenarios - "CHFA/FHA," "4% LIHTC" and "9% LIHTC" correspond to three different leverage transaction structures. Each scenario includes transaction costs appropriate to the nature of the transaction. (For example, legal fees in the two LIHTC scenarios are higher than in the CHFA/FHA scenario.) Typically, the CHFA/FHA scenario would generate the least amount of funds for capital improvements and the 9% LIHTC scenario would generate the greatest amount, with the 4% LIHTC scenario falling in between. The CHFA/FHA scenario is a debt-only scenario, using either CHFA or FHA-insured financing. The two LIHTC scenarios assume both debt and a syndication of low income housing tax credits. The 4% tax credits rely on the use of tax exempt bond financing and are generally available when needed. (The analysis assumes that the tax exempt bonds will be used for construction funding in order to generate the tax credits, but may not remain outstanding at the full amount after permanent debt conversion.) The 9% tax credits are a competitive and scarce resource so cannot be assumed to be available for all properties.

**Recommended Transaction and Transaction Assumptions**

Ed O'Neill House, continued

Recommended Transaction Option:	CHFA/FHA	The capital plan recommends using the debt-only scenario to finance the capital needs at this property. The property has positive NOI which can leverage debt sufficient to cover the long-term capital needs without the complexity of a tax credit transaction.
Recommended Transaction Year	2018	
Replacement Reserve Deposit PUPY:	425	This analysis has suggested a potential transaction year of 2018 based on a series of criteria outlined in the capital plan report. In short, the transaction year has been informed by the distribution of critical capital needs year-by-year at the property (i.e. roof, mechanical, structural components) and by the need to distribute the timing of capital transaction for properties within the State Sponsored Housing Portfolio over a period of years in order to manage scarce State-wide resources.
Debt Service Coverage in Transaction Year:	1.200	
Debt Service Coverage in Transaction Year 15:	1.176	This property has been underwritten assuming replacement reserve deposits of \$425 per unit per year, assuming debt service coverage is maintained over 1.176 throughout the first 15 years of the new financing, and assuming hard construction capital needs of \$1.04 million.
Pre-Transaction Capital Subsidy Needed:	975	
Transaction Capital Subsidy Needed:	1,315,042	Given the 2018 transaction year, the property will struggle to meet its capital needs purely from its own resources prior to that date. The capital plan recommends that the State establish an interim recoverable grant structure to cover the needs until the transaction year. This interim recoverable grant would be repaid to the State to the extent possible from cash flow, but has not been included as a required repayment in the proposed transaction.

**Summary of Recommended Transaction**

Under the CHFA/FHA scenario, the property yields \$52,895 in NOI in the transaction completion year, which includes \$425 per unit per year in replacement reserve deposits. After debt service, the property generates \$20,598 in cash flow in the capital transaction's completion year, trending to \$5,694 fifteen years thereafter. Post-transaction, distribution of cash flow is governed by the terms of the transaction documents and, to the extent not restricted by the documents, could be used at the owner's discretion for ongoing capital needs, owner's working capital or the owner's other priorities. The transaction raises \$562,000 in debt. The transaction results in a gap of \$1,315,000, all of which would need to be covered by State capital subsidy. This compares to a needs gap of over \$1,478,000 if no transaction takes place at the property and the capital needs are addressed through routine maintenance or a needs gap of over \$1,617,000 if the capital needs are addressed in a consolidated transaction relying entirely on State capital subsidy.

**Summary of Capital Needs & State Subsidy Needs**

Ed O'Neill House, continued

Immediate Emergency Capital Needs: 0  
 Current Deferred Capital Needs: 27,950  
 Current Routine Capital Needs: 169,979

The chart below indicates the year-by-year capital investment needs at the property as projected by On-Site Insight. One should note, however, that On-Site Insight used a state-wide cost basis generated from the RS Means database for capital needs. Some high-cost communities can experience a premium of 10%-15% in excess of the State-wide figures. The chart also indicates the timing of State capital and operating subsidy needs assuming the transaction scenario described above.

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2013	197,929	975	-	-	-	-
2014	109,751	-	-	-	60,795	-
2015	58,437	-	-	-	55,810	-
2016	56,547	-	-	-	50,601	-
2017	18,508	-	-	-	45,161	-
2018	74,434	-	1,315,042	-	39,484	-
2019	19,635	-	-	-	33,561	(0)
2020	20,224	-	-	-	27,386	-
2021	20,831	-	-	-	20,950	-
2022	21,456	-	-	-	14,246	-

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2023	173,796	-	-	-	7,266	-
2024	44,227	-	-	-	-	-
2025	23,428	-	-	-	-	-
2026	22,883	-	-	-	-	-
2027	29,242	-	-	-	-	-
2028	30,339	-	-	-	-	-
2029	21,405	-	-	-	-	-
2030	22,047	-	-	-	-	-
2031	22,709	-	-	-	-	-
2032	53,962	-	-	-	-	-

**Scenario Pro Formas**

Ed O'Neill House, continued

**Income and Expense Analysis**

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
<b>2023 ANNUAL INCOME</b>										
Gross Potential Rent	149,503	5,537.16	225,094	8,336.82	225,094	8,337	225,094	8,337	225,094	8,337
Vacancy/Loss	(5,452)	(201.93)	(5,452)	(201.93)	(11,255)	(417)	(15,757)	(584)	(15,757)	(584)
Other Income	6,550	242.61	6,550	242.61	6,550	243	6,550	243	6,550	243
<b>Effective Gross Income</b>	<b>150,602</b>	<b>5,577.84</b>	<b>226,193</b>	<b>8,377.50</b>	<b>220,390</b>	<b>8,163</b>	<b>215,888</b>	<b>7,996</b>	<b>215,888</b>	<b>7,996</b>
<b>2023 ANNUAL EXPENSES</b>										
Operating Expenses	170,530	6,316	156,951	5,813	153,475	5,684	153,250	5,676	153,250	5,676
Replacement Reserve Deposits	35,288	1,307	35,288	1,307	16,333	605	16,333	605	13,450	498
<b>Total Operating Expenses</b>	<b>205,818</b>	<b>7,623</b>	<b>192,239</b>	<b>7,120</b>	<b>169,807</b>	<b>6,289</b>	<b>169,582</b>	<b>6,281</b>	<b>166,700</b>	<b>6,174</b>
<b>2023 NET OPERATING INCOME</b>	<b>(55,217)</b>	<b>(2,045)</b>	<b>33,953</b>	<b>1,258</b>	<b>50,583</b>	<b>1,873</b>	<b>46,306</b>	<b>1,715</b>	<b>49,188</b>	<b>1,822</b>
Debt Service	-	-	-	-	32,297	1,196	29,595	1,096	31,389	1,163
<b>2023 CASH FLOW</b>	<b>(55,217)</b>	<b>(2,045)</b>	<b>33,953</b>	<b>1,258</b>	<b>18,286</b>	<b>677</b>	<b>16,711</b>	<b>619</b>	<b>17,799</b>	<b>659</b>

**Sources and Uses Analysis**

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
<b>SOURCES</b>										
Hard Debt										
Commercial Debt 1	-	-	-	-	562,013	20,815	406,460	15,054	546,210	20,230
Commercial Debt 2	-	-	-	-	-	-	-	-	-	-
Tax-Exempt Bond	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Soft Debt										
Seller Financing/Take Back Note	-	-	-	-	-	-	810,000	30,000	810,000	30,000
State	-	-	-	-	-	-	-	-	-	-
Local	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other										
From Operations	-	-	23,591	874	35,066	1,299	35,066	1,299	33,041	1,224
Cash Escrows	-	-	24,793	918	11,475	425	11,475	425	9,450	350
Grant	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Deferred Developer Fee	-	-	-	-	98,350	3,643	104,692	3,877	104,236	3,861
Equity										
GP Contribution	-	-	-	-	-	-	-	-	-	-
LIHTC	-	-	-	-	-	-	832,119	30,819	1,708,559	63,280
Other	-	-	-	-	-	-	-	-	-	-
<b>Total Sources of Funds</b>	<b>-</b>	<b>-</b>	<b>48,384</b>	<b>1,792</b>	<b>706,905</b>	<b>26,182</b>	<b>2,199,812</b>	<b>81,475</b>	<b>3,211,495</b>	<b>118,944</b>
<b>USES</b>										
Acquisition Costs	-	-	-	-	-	-	810,000	30,000	810,000	30,000
Construction Costs	-	-	1,284,106	47,559	1,284,106	47,559	1,298,336	48,087	1,298,336	48,087
Soft Costs - Design & Construction	-	-	149,355	5,532	147,331	5,457	150,707	5,582	150,707	5,582
Soft Costs - Due Diligence	-	-	10,391	385	19,241	713	21,580	799	21,580	799
Soft Costs - Transaction Costs	-	-	44,091	1,633	124,091	4,596	241,479	8,944	241,479	8,944
Soft Costs - Financing	-	-	40,437	1,498	134,016	4,964	158,879	5,884	159,598	5,911
Soft Costs - Other	-	-	15,525	575	17,550	650	17,550	650	17,550	650
Soft Cost Contingency	-	-	12,990	481	22,111	819	25,934	961	25,548	946
Reserves	-	-	-	-	27,624	1,023	99,024	3,668	99,164	3,673
Developer Fee	-	-	109,469	4,054	245,875	9,106	261,731	9,694	260,589	9,651
<b>Total Uses of Funds</b>	<b>-</b>	<b>-</b>	<b>1,666,365</b>	<b>61,717</b>	<b>2,021,946</b>	<b>74,887</b>	<b>3,085,220</b>	<b>114,267</b>	<b>3,084,551</b>	<b>114,243</b>
<b>TRANSACTION SURPLUS (GAP)</b>	<b>-</b>	<b>-</b>	<b>(1,617,981)</b>	<b>(59,925)</b>	<b>(1,315,042)</b>	<b>(48,705)</b>	<b>(885,408)</b>	<b>(32,793)</b>	<b>126,944</b>	<b>4,702</b>

**Scenario Pro Formas (continued)**

Ed O'Neill House, continued

**Coverage of Capital Needs Analysis**

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
<b>FUNDS</b>										
Transaction Rehab	-	-	991,007	36,704	991,007	36,704	991,007	36,704	991,007	36,704
Capital Needs Funded Using Subsidy	391,559	14,502	975	36	975	36	975	36	975	36
Existing Replacement Reserve Balance	89,852	3,328	89,852	3,328	89,852	3,328	89,852	3,328	89,852	3,328
Replacement Reserves	686,050	25,409	686,050	25,409	317,527	11,760	317,527	11,760	261,493	9,685
<b>Total Funds</b>	<b>1,167,461</b>	<b>43,239</b>	<b>1,767,883</b>	<b>65,477</b>	<b>1,399,361</b>	<b>51,828</b>	<b>1,399,361</b>	<b>51,828</b>	<b>1,343,327</b>	<b>49,753</b>
<b>USES</b>										
Estimated Capital Needs	1,041,792	38,585	1,041,792	38,585	1,041,792	38,585	1,041,792	38,585	1,041,792	38,585
Enhancements	-	-	-	-	-	-	-	-	-	-
<b>Total Uses</b>	<b>1,041,792</b>	<b>38,585</b>	<b>1,041,792</b>	<b>38,585</b>	<b>1,041,792</b>	<b>38,585</b>	<b>1,041,792</b>	<b>38,585</b>	<b>1,041,792</b>	<b>38,585</b>
<b>YEAR 20 REPLACEMENT RESERVE BALANCE</b>	<b>125,669</b>	<b>4,654</b>	<b>726,091</b>	<b>26,892</b>	<b>357,569</b>	<b>13,243</b>	<b>357,569</b>	<b>13,243</b>	<b>301,534</b>	<b>11,168</b>

**Subsidy Analysis**

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
<b>OPERATING SUBSIDY</b>										
Base Rent Operating Subsidy Needed	n/a	n/a	355,260	13,158	355,260	13,158	355,260	13,158	355,260	13,158
Operating Deficit Subsidy Needed	1,087,030	40,260	-	-	0	-	0	-	0	-
Income Mixing Operating Subsidy Needed	n/a	n/a	(0)	(0)	(0)	(0)	(0)	(0)	(0)	(0)
<b>Total Operating Subsidy</b>	<b>1,087,030</b>	<b>40,260</b>	<b>355,260</b>	<b>13,158</b>	<b>355,260</b>	<b>13,158</b>	<b>355,260</b>	<b>13,158</b>	<b>355,260</b>	<b>13,158</b>
<b>CAPITAL SUBSIDY</b>										
Pre-Transaction Capital Subsidy Needed	391,559	14,502	975	36	975	36	975	36	975	36
Recoverable Cash Flow	n/a	n/a	(204,190)	(7,563)	(109,816)	(4,067)	(97,173)	(3,599)	(107,149)	(3,968)
Transaction Capital Subsidy Needed	n/a	n/a	1,617,981	59,925	1,315,042	48,705	885,408	32,793	-	-
<b>Total Capital Subsidy</b>	<b>391,559</b>	<b>14,502</b>	<b>1,414,766</b>	<b>52,399</b>	<b>1,206,200</b>	<b>44,674</b>	<b>789,210</b>	<b>29,230</b>	<b>(106,174)</b>	<b>(3,932)</b>
<b>TOTAL SUBSIDY NEEDED</b>	<b>1,478,589</b>	<b>54,763</b>	<b>1,770,026</b>	<b>65,557</b>	<b>1,561,460</b>	<b>57,832</b>	<b>1,144,471</b>	<b>42,388</b>	<b>249,086</b>	<b>9,225</b>